Document 1

Filed 11/27/2007

3<u>:</u>07-cv-02249-IEG-LSP

General of the United States and their employees (hereinafter "respondents"). He is detained under respondents' behest and supervision at the detention facility in San Ysidro, California, under the control of

the officer in charge.

II.

Petitioner is in the custody of the Secretary of the Department of Homeland Security and the Attorney

#### **JURISDICTION AND VENUE**

This Court has jurisdiction under 28 U.S.C. §§ 1331, 2241(c)(1) and (3), and U.S. Const. art. I., § 9, cl. 2, because the petitioner is being unlawfully detained as a result of U.S. Immigration and Customs Enforcement's misunderstanding of the provisions of 8 U.S.C. § 1231(a)(6). See Zadvydas v. Davis, 533 U.S. 678, 686-90 (2001). Moreover, his detention violates the Constitution, the laws, and the treaties of the United States. See Magana-Pizano v. INS, 200 F.3d 603, 610 (9th Cir. 2000); Goncalves v. Reno, 144 F.3d 110, 123 (1st Cir. 1998). Reno v. American-Arab Anti-Discrimination Committee, 525 U.S. 471, 482-83 (1999), makes clear that the petitioner's habeas petition is not barred by 8 U.S.C. § 1252(g).

Venue is proper in this district because the petitioner is detained here. See 28 U.S.C. § 2241, et. seq., and 28 U.S.C. § 1391(e).

III.

### 

### **BACKGROUND**

The petitioner is a Palestinian refugee, who was born in the Kingdom of Jordan. The petitioner has been ordered removed by the respondents, for failing to adhere to the conditions of his visa. However, respondents have been unsuccessful for over a year in obtaining travel documents allowing petitioner to be returned to either Israel or Jordan, who do not recognize him as a national of those countries. Since petitioner cannot be removed to his destination country or any other alternate country, he is being held by the respondents based

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upon a misconstrual of their statutory authority to indefinitely detain non-removable aliens under 8 U.S.C. § 1231(a)(6) and in violation of the Supreme Court's holding in Zadvydas v. Davis, 533 U.S. 678 (2001).

The petitioner was born in Amman-Ashrafeya, Jordan, on October 24, 1985. He came to the United States in 2003, when he was 17 years old on a tourist visa, which he change to a student F-1 visa after arrival.

The petitioner was served with a Notice to Appear dated September 25, 2006, alleging he had failed to maintain a full course of study as required by his visa. See Appendix A attached hereto. He was ordered removed to Jordan on October 30, 2006. See Appendix B attached hereto. Petitioner waived appeal. See id. His order of removal therefore became final as of that date. See 8 C.F.R. § 1241.1(b) (removal order final if alien waives appeal).

Petitioner has been in the continuous custody of U.S. Immigration and Customs Enforcement ("ICE") since September 25, 2006. ICE conducted a Post-Order Custody review and decided on March 27, 2007, to continue detention, claiming petitioner was a danger to the community. See Appendix C attached hereto. A subsequent review by the Headquarters Post-Order Custody Unit denied release on July 5, 2007, alleging that travel documents to Jordan or Egypt were imminent. See Appendix D attached hereto. However, petitioner is not a national of either of those countries, and both Israel and Jordan have refused petitioner's repatriation. Thus, petitioner remains in custody, although there is no significant likelihood he can be removed by ICE to his ordered destination or any alternative destination in the reasonably foreseeable future.

IV.

#### **ARGUMENT**

## RESPONDENTS UNDER APPROPRIATE CONDITIONS OF SUPERVISION.

Federal law requires the Attorney General to remove a deportable alien from the United States within a 28 | ninety-day period after an immigration judge's order of removal becomes administratively final. See 8 U.S.C. 2

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28 see also Ma, 257 F.3d at 1100 (concluding that federal law does not permit the Attorney General to hold

§ 1231(a)(1); see also Ma v. Ashcroft, 257 F.3d 1095, 1104 (9th Cir. 2002). During the ninety-day removal period, the alien must be detained in custody. See 8 U.S.C. § 1231(a)(2).

If the Attorney General cannot remove the alien within the statutory removal period, the Attorney General can release the person in question under appropriate conditions of supervision, including regular appearances before an immigration officer, travel restrictions, and medical or psychiatric examinations, among other requirements. See Ma, 257 F.3d at 1104; see also 8 U.S.C. § 1231(a)(3) (listing the conditions of supervision for deportable or removable aliens released from immigration custody at the expiration of the ninety-day removal period). The Attorney General may detain a deportable or inadmissible alien beyond the ninety-day removal period, however, when he determines that the person in question would "be a risk to the community or unlikely to comply with the order of removal" if released from immigration custody. 8 U.S.C. § 1231(a)(6). In Zadvydas, 533 U.S. at 689, the Supreme Court held that 8 U.S.C. § 1231(a)(6) only authorizes a period of detention that is reasonably necessary to bring about an alien's removal from the United States, and "does not permit indefinite detention." If a deportable alien has not been released from immigration custody within a six-month period after the issuance of a final order of removal or deportation, "the habeas court must ask whether the detention in question exceeds a period reasonably necessary to secure removal." Id. at 699; see also Ma, 257 F.3d at 1102 n.5 (declaring that in Zadvydas, "the Supreme Court read the statute to permit a 'presumptively reasonable' detention period of six months after a final order of removal—that is, three months after the statutory removal period has ended") (emphasis in original). When a deportable alien "provides good" reason to believe that there is no significant likelihood of removal in the reasonably foreseeable future, the Government must respond with evidence sufficient to rebut that showing." Zadvydas, 533 U.S. at 701 (emphasis added). Federal officials must release a deportable alien from custody under appropriate conditions of supervision when no "significant likelihood of removal [exists] in the reasonably foreseeable future." Id.;

someone "for more than a reasonable period" beyond the ninety-day statutory removal window, and mandates 2 release of the alien under 8 U.S.C. § 1231(a)(3), when the alien "has already entered the United States and 3 there is no reasonable likelihood that a foreign government will accept the alien's return in the reasonably 4 foreseeable future"). 5

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The Zadvydas court erected a "presumptively reasonable" six-month detention period during which the federal government should attempt to accomplish all reasonably foreseeable removals pursuant to 8 U.S.C. § 1231. Zadvydas, 533 U.S. at 701; see also Ma, 257 F.3d at 1102 n.5. However, Zadvydas held that a detainee cannot be held beyond a period "reasonably necessary" to accomplish his or her removal from the United States. Zadvydas, 533 U.S. at 699. When that removal is no longer foreseeable, the authority to detain is lost: "Consequently, interpreting the statute to avoid a serious constitutional threat, we conclude that, once removal is no longer reasonably foreseeable, continued detention is no longer authorized by statute. See 1 E. Coke, <u>Institutes</u> \*70b ('Cessante ratione legis cessat ipse lex') (the rationale of a legal rule no longer being applicable, the rule itself no longer applies)." Id.

The petitioner has been detained in the custody of respondents since September 25, 2006, over 14 months, and was ordered deported over 13 months ago, in October 2006. Petitioner's detention is beyond the reasonable detention period announced in Zadvydas, and release is mandated. Although petitioner was born in Jordan, he is a Palestinian refugee, whose parents sought refuge, but had no legal status, there. Jordan has refused to accept petitioner, as has Israel, both countries denying petitioner has a valid claim to nationality. Nor does petitioner have any historical, familial, or legal connections to Egypt, so ICE's efforts to secure travel documents to that country are doomed to failure.

There is no likelihood that petitioner's destination country, or any reasonable alternative destination, will grant patriation in the reasonably foreseeable future. See Zadvydas, 533 U.S. at 700; see also Ma, 257 F.3d 28 at 1112 (holding that section 1231 mandates the release of deportable aliens "at the end of the presumptively

1 reasonable detention period" when "there is no repatriation agreement and no demonstration of a reasonable likelihood that one will be entered into in the near future"). Therefore, the petitioner must be released under the conditions set out in §1231(a)(3). See Zadvydas, 533 U.S. at 700-01. V. REQUESTED RELIEF The petitioner requests that this Court order the respondents to release him from custody under the conditions of supervision set forth in 8 U.S.C. §1231(a)(3). VI. **VERIFICATION** I, Mohammed Abuzir, hereby verify that the facts contained in the instant petition are true and correct. Respectfully submitted, Dated: 11-20-07 Petitioner 

## Appendix A

Document 1

Filed 11/27/2007

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U.S. Department of Justice Immigration and Naturalization Service

Notice to Appear

	<del></del>		
In removal proceeding under section 240 o	f the Immigration and l	Nationality Act	
		File No:	A95 700 812
In the Matter of:			
n			
Respondent: Mr. Mohamed Rowhi ABUZIR  AKA: Mohammed Rowhi ABUZIR; Moh		BUZIIER	
Mira Loma Facility 45100 N. 60th St. W. La			(661) 940-3555
(Number, Street, City, St	ate and Zip Code)		(Area Code and Phone Number)
<ol> <li>1. You are an arriving alien.</li> <li>2. You are an alien present in the United State</li> <li>3. You have been admitted to the United State</li> <li>The Service Alleges that you:</li> <li>1. You are not a citizen or national of the United</li> <li>2. You are a native of Jordan and a citizen of Jord</li> <li>3. You were admitted to the United States at Seat Cypress College in Cypress, California;</li> <li>4. You did not carry a full course of study from S</li> <li>On the basis of the foregoing, it is charged that you a provision(s) of law.</li> <li>Section 237(a)(1)(C)(i) of the Immigration and N</li> </ol>	s, but deportable for the rea States; lan; tle, Washington, on Septem eptember 15, 2003 to present	sons stated below. ber 15, 2003, as a nonint. the United States purs	uant to the following
under Section 101(a)(15) of the Act, you failed the which you admitted.		•	
This notice is being issued after an Asylum Offi persecution	cer has found that the respo	ndent has demonstrate	d a credible fear of
Section 235(b)(1) order was vacated pursuant to	:	8 CFR 235.3(b)(5)	)(iv)
	AND PLACE TO BE SET	-	stice at:
on at (Complete Address of to short (Date) (Time) charge(s) set forth above.	Immigration Court, including Roow why you should not be	oom Number, if any) removed from the Ini Assistant Special Ager (Signature and Title of Iss	at in Charge
Date: September 25, 2006	<i>U</i>	Santa Ana, Calif	-
		(City and State	)

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See reverse for important informat

Warning: Any statement you make may be used against you in removal proceeding.

Alien Registration: This copy of the Notice to Appear served upon you is evidence of your alien registration while you are under removal proceedings. You are required to carry it with you at all times.

Representation: If you so choose, you may be represented in this proceeding, at no expense to the government, by an attorney or other individual authorized and qualified to represent persons before the Executive Office for Immigration Review, pursuant to 8 CFR 3.16. Unless you so request, no hearing will be scheduled earlier than ten days from the date of this notice, to allow sufficient time to secure counsel. A list of qualified attorneys and organizations who may be available to represent you at no cost will be provided with this Notice.

Conduct of the hearing: At the time of your hearing, you should bring with you any affidavits or other documents which you desire to have considered in connection with your case. If any document is in a foreign language, you must bring the original and a certified English translation of the document. If you wish to have the testimony of any witnesses considered, you should arrange to have such witnesses present at the hearing.

At your hearing you will be given the opportunity to admit or deny any or all of the allegations in the Notice to Appear and that you are inadmissible or deportable on the charges contained in the Notice to Appear. You will have an opportunity to present evidence on your own behalf, to examine any evidence presented by the Government, to object, on proper legal grounds, to the receipt of evidence and to cross examine any witness presented by the Government.

You will be advised by the immigration judge before whom you appear, of any relief from removal for which you may appear eligible including the privilege of departing voluntarily. You will be given a reasonable opportunity to make any such application to the Immigration Judge.

Failure to appear: You are required to provide the INS, in writing, with your full mailing address and telephone number. You must notify the Immigration Court immediately by using Form EOIR-33 whenever you change your address or telephone number during the course of this proceeding. You will be provided with a copy of this form. Notices of hearing will be mailed to this address. If you do not submit Form EOIR-33 and do not otherwise provide an address at which you may be reached during the proceedings, then the Government shall not be required to provide you with written notice of your hearing. If you fail to attend the hearing at the time and place designated on this notice, or any date and time later directed by the Immigration Court, a removal order may be made by the Immigration Judge in your absence, and you may be arrested and detained by the INS.

Request for Prompt I	<b>Hearing</b>
o expedite a determination in my case, I request an immediate hearing. I waive refore an Immigration Judge.	my right to have a 10-day period prior to appearing
	(Signature of respondent)
(Signature and Title of INS Officer)	Date:
Certificate of Ser	vice
This Notice to Appear was served on the respondent by me on compliance with section 239(a)(1)(F) of the Act:	(Date), in the following manner and in
in person by certified mail, return receipt re	quested  by regular mail
Attached is a list of organizations and attorneys which provide free le	egal services.
The alien was provided oral notice in the	language of the time and place of his or her on 240(b)(7) of the Act
	and the same of the same
(Signature of Respondent if personally served)	(Signature and Title of Officer)

# Appendix B

IMMIGRATION COURT 45100 60TH ST., WEST LANCASTER, CA 93536

In the Matter of

Case No.: A95-700-812

Filed 11/27/2007

ABUZIR, MOHAMED ROWHI Respondent

IN REMOVAL PROCEEDINGS

#### ORDER OF THE IMMIGRATION JUDGE

	•
This	is a summary of the oral decision entered on $10.30.00$ .
This	memorandum is solely for the convenience of the parties. If the
	edings should be appealed or reopened, the oral decision will become
	fficial opinion in the case.
[ ]	
• •	or in the alternative to .
[]	Respondent's application for voluntary departure was denied and
	respondent was ordered removed to, or in the
	alternative to .
1 1	
L J.	upon posting a bond in the amount of \$
	with an alternate order of removal to
Pegnor	ndent's application for:
	Asylum was ( )granted ( )denied( )withdrawn.
:[ ]:	
	A Waiver under Section was ( )granted ( )denied ( )withdrawn.
	Cancellation of removal under section 240A(a) was ( ) granted ( ) denied
	( ) withdrawn.
Pognor	ndent's application for:
respon	Cancellation under section 240A(b)(1) was ( ) granted ( ) denied
1 1	
	( ) withdrawn. If granted, it is ordered that the respondent be issued
r 1	all appropriate documents necessary to give effect to this order.
[ ]	Cancellation under section 240A(b) (2) was ( )granted ( )denied
	( ) withdrawn. If granted it is ordered that the respondent be issued
, ,	all appropriated documents necessary to give effect to this order.
[ ]	Adjustment of Status under Section was ( )granted ( )denied
	( ) withdrawn. If granted it is ordered that the respondent be issued
	all appropriated documents necessary to give effect to this order.
[ ],	Respondent's application of ( ) withholding of removal ( ) deferral of
	removal under Article III of the Convention Against Torture was
	( ) granted ( ) denied ( ) withdrawn.
	Respondent's status was rescinded under section 246.
ָן <u>ן</u>	Respondent is admitted to the United States as a until
	As a condition of admission, respondent is to post a \$ bond.
	Respondent knowingly filed a frivolous asylum application after proper
	notice.
	Respondent was advised of the limitation on discretionary relief for
	failure to appear as ordered in the Immigration Judge's oral decision.
	Proceedings were terminated.
	Other:
	Date: Oct 30, 2006
•	
•	ROBERT OF VICARS, JR.
	Immigration Judge

Appeal Due By:

ALIEN NUMBER: 95-700-812

ALIEN NAME: ABUZIR, MOHAMED ROWHI

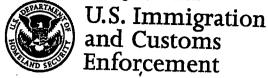
Q

Delictic Viduca)

# Appendix C

Los Angeles Field Office

U.S. Department of Homeland Security 300 N. Los Angeles, Street Los Angeles, CA. 90012



ABUZIR, Mohamed Rowhi c/o USICE Mira Loma Facility 45100 N. 60th Street West Lancaster, CA 93536

A95 700 812

### **Decision to Continue Detention**

This letter is to inform you that your custody status has been reviewed and it has been determined that you will not be released from the custody of U.S. Immigration and Customs Enforcement (ICE) at this time. This decision has been made based on a review of your file and/or your personal interview and consideration of any information you submitted to ICE's reviewing officials.

A review of your criminal history indicates that on November 10, 2005, you were found guilty of Receiving Know Stolen Property. On April 26, 2006, you were found guilty of Violation of a Court Order to Prevent Domestic Violence. Your criminal history has numerous contracts/arrests with law enforcement agencies. Although, in many of these contacts/arrests you were not formally charged your criminal behavior leads me to the conclusion, that you would be a danger to the community if released from custody. The Egyptian government is currently issuing travel documents for their nationals. Your removal appears to be imminent.

Based on the above, you are to remain in ICE custody pending your removal from the United States. You are advised that you must demonstrate that you are making reasonable efforts to comply with the order of removal, and that you are cooperating with ICE's efforts to remove you by taking whatever actions ICE requests to effect your removal. You are also advised that any willful failure or refusal on your part to make timely application in good faith for travel or other documents necessary for your departure, or any conspiracy or actions to prevent your removal or obstruct the issuance of a travel document, may subject you to criminal prosecution under 8 USC Section 1253(a).

If you have not been released or removed from the United States by April 20, 2007, jurisdiction of the custody decision in your case will be transferred to the Headquarters Post Order Unit (HQPDU), 801 I St. NW, Washington, DC 20536. HQPDU will make a final determination regarding your custody.

Signature and Title of Deciding Official

# Appendix D

Office of Detention and Removal Operations
U.S. Department of Homeland Security
425 I Street, NW
Washington, DC 20536



Mohamed Rowhi ABUZIR (A9570081)
C/O Immigration and Customs Enforcement
Los Angeles Field Office

#### Decision to Continue Detention

This letter is to inform you that your custody status has been reviewed and it has been determined that you will not be released from the custody of U.S. Immigration and Costoms Enforcement (ICE) at this time. This decision has been made based on a review of your file and/or your personal interview and consideration of any information you submitted to ICE's reviewing officials.

You are a native and citizen of Jordan/Pelestine who entered the United States as a Non-inititigrant in September 2001 at Seattle, WA. You have been convicted for Stolen Property, Probation Violation and Annoying Repeated Telephone Calls. On October 30, 2005 an immigration judge ordered you removed from the United States.

A request for a travel document was submitted to Jordan and Egypt the process to verify your identity is ongoing. The governments of Jordan and Egypt regularly issue documents to effect the repatriation of its nationals. On January 29, 2007 a request for mayel documents was submitted the countries of Jordan and Egypt of which both countries denied issuing travel documents on your behalf.

Based on the above, you are to remain in IGE custody pending your removal from the United States. You are advised that you must demonstrate that you are making reasonable efforts to comply with the order of removal, and that you are cooperating with ICE's efforts to remove you by taking whatever actions ICE requests to effort your removal. You are also advised that any willful failure or refusal on your part to make timely application in good faith for travel or other documents necessary for your departure, or any conspiracy or actions to prevent your removal or obstruct the issuance of a travel document, may subject you to criminal prosecution under 8 USC Section 1253(a).

Signature of HOPDU Director/Designated Representative

7/5/1607

#### Document 1

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SS 44 (Rev. 3/99)

#### CIVIL COVER SHEET

The JS-44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1976 is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON THE REVERSE OF THE FORM)

I. (a) PLAINTIFFS  Monammed Abuzir  SAN DIEGO DETENTION CENTER (CCA), P.O. Box 43904				DEFENDAN MICHAEL CH	ERTOFF, ET AL.	
San Ysidro, CA 9: (b) County of Residence of	2143 SAN DI	IEGO		County of Resider	nce of First Listed Defendant	SAN DIEGO
(EX	CEPT IN U.S. PLAINTIFF CASI	ES)			(IN U.S. PLAINTIFF CAS D CON DEMN ATION CASES, UN VOLVED.	
(c) Attorney's (Firm Nam	e, Address, and Telephone Numbe	г)		Attorneys (If Kno	own) WITT, U.S. ATTY	(619) 557-5662
		•			L PROCESS CLERK	
	2249 IEG	(LSP)			TREET, SAN DIEGO,	CA 92101
II. BASIS OF JURISI	OICTION (Place an "X" in One	B ox On iy) III.		IZENSHIP OF P	RINCIPAL PARTIE	S(Place an "X" in One Box for Plaintiff and One Box for Defendant)
. ①(1 U.S. Government Plain tiff	☐ 3 Federal Question (U.S. Government No.	ot a Party)		of This State	_	PTF DEF
2 U.S. Government Defendant	☐ 4 Diversity (Indicate Citizenship in Item III)	of Parties	Citizen	of Another State 🔟		nd Principal Place 5 55 In Another State
	, ·			or Subject of a  ign Country	3 3 Foreign Nation	□ 6 □ 6
IV. NATURE OF SUI	T (Place an "X" in One E	Box Only)				
CONTRACT	TORTS		FORF	EITURE/PENALTY	BANKRUPTCY	OTHER STATUTES
□ 110 Insurance □ 120 Marine □ 130 Miller Act □ 140 Negotiable Instrument □ 150 Recovery of Overpayment ∞ Enforcement of Judgment □ 151 Medicare Act □ 152 Recovery of Defaulted Student Loans (Excl. Veterans) □ 153 Recovery of Overpayment of Veteran's Benefits □ 160 Stockholders' Suits □ 190 Other Contract □ 195 Contract Product Liability  REAL PROPERTY □ 210 Land Condemnation □ 220 Foreclosure □ 230 Rent Lease & Ejectment □ 240 Torts to Land	310 Airplane	2 Person al Injury— Med. Malpractice 5 Person al Injury— Product Liability 8 Asbestos Personal Injury Product Liability SO NAL PR OPER TY 0 Other Fraud 1 Truth in Lending 0 Other Personal Property Dam age 5 Property Dam age Product Liability SONER PETITIONS 0 Motions to V acate Sentence theas Corpus: 0 General	626   622   631   646   656   666   710   720   730	O Agriculture O Other Food & Drug 5 Drug Relate d Scizure of Property 21 USC 881 O Liquer Laws O Airline Regs. O Occupation al Safety/Health O Other  LABOR O Fair Labor Standards Act O Labor/Mgmt. Relations O Labor/Mgmt. Reporting & D isclosure Act O Railway Labor Act	□ 422 Appeal 28 USC 158 □ 423 With drawal 28 USC 157  PROPERTY RIGHTS □ 820 Copyrights □ 830 Patent □ 840 Trademark  SOCIAL SECURITY □ 861 HI A (139 5ff) □ 862 Black Lung (923) □ 863 DIWC/DIW W (405(g)) □ 864 SSID Title XVI □ 865 RSI (405(g))  FEDERAL TAX SUITS □ 870 Taxes (U.S. Plain tiff or Defendant)	□ 894 Energy Allocation Act □ 895 Freedom of Information Act
□ 245 Tort Product Liability □ 290 All Other Real Property	☐ 440 Other Civil Rights ☐ 54	5 Death Penalty 0 Mandamus & Other 0 Civil Rights 5 Prison Condition	□ 791	Empl. Ret. Inc. Security Act	□ 871 IRS— Third Party 26 USC 7609	State Statutes  B90 Other Statutory Actions
V. ORIGIN (PLAC	E AN "X" IN ONE BOX ON	LY)		Transfo	erred from	Appeal to District
V 1 Original □ 2 Re	ate Court Appella	ded from 4	Reopen	another 5 (specifyed	district	
VI. CAUSE OF ACTI	ON (Cite the U.S. Civil Statute undo Do not cite jurisd ictional statute	es un less div ersity.)		iefstatementof cause.		
VII. REQUESTED IN COMPLAINT:	CHECK IF THIS IS A UNDER F.R.C.P. 23	CLASS ACTION	DEM	IAND \$	CHECK YES only  JURY DEMAND	r if dem anded in complaint:
VIII. RELATED CAS IF ANY	E(S) (See instructions):	3E			DOCKET NUMBER	
DATE 11-20-07		GNATURE OF ATTORS	EY OF I	RECORD		
	MOUNT	APELYING IFP		JUDGE	MAG. JU	, DGE